

Message Text

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67

ACTION SS-25

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R 201414Z MAR 75

FM AMEMBASSY WARSAW

TO SECSTATE WASHDC 3920

C O N F I D E N T I A L WARSAW 1624

EXDIS

E.O. 11652: GDS

TAGS: CVIS, PL

SUBJECT: STATUS REPORT-DIVIDED FAMILIES AND EMIGRATION FROM POLAND

REF: A. WARSAW 3117 OF JUNE 3, 1974

B. WARSAW 4747 OF AUGUST 14, 1974

C. WARSAW 7000 OF NOVEMBER 25, 1974

1. TWO ADDITIONAL NOTES WITH REPRESENTATION LISTS CONCERNING DIVIDED FAMILY CASES WERE SENT TO THE FMA ON FEBRUARY 18 AND MARCH 14. COPIES ARE BEING POUCHED TO EUR/EE. THIS BRINGS THE NUMBER OF REPRESENTATION LISTS SENT TO THE MFA TO A TOTAL OF EIGHT. A SUMMARY FOLLOWS:

NUMBER	NUMBER	NUMBER
OF NOTE	DATE OF NOTE	OF CASES OF PERSONS

C-1	JANUARY 2, 1974	39 56
C-13	APRIL 9, 1974	74 118
C-15	APRIL 15, 1974	163 165
C-20	MAY 8, 1974	51 141
C-52		
	OCTOBER 10, 1974	29 82
C-61	DECEMBER 2, 1974	194 601
C-5	FEBRUARY 14, 1975	50 161
C-9	MARCH 14, 1975	76 208

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TOTAL	676	1532
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WHILE THE NUMBER OF CASES INCLUDED IS FIRM, THE NUMBER OF PEOPLE IS UNDERSTATED SINCE THE INFORMATION IN OUR VISA FILES DOES NOT ALWAYS ACCURATELY REFLECT THE CURRENT SIZE OF THE APPLICANTS'S FAMILY.

2. THE EMBASSY HAS RECEIVED REPLIES FROM THE MFA CONCERNING THE CASES INCLUDED IN THE FIRST FOUR NOTES ON THE LIST. (SEE WARSAW 3117 AND WARSAW 4747 FOR DETAILED REPORTS). THE PERFORMANCE OF THE POLISH AUTHORITIES IN ISSUING EMIGRANT PASSPORTS TO THE PEOPLE INCLUDED IN THE FIRST FOUR NOTES FOLLOWS:

NUMBER OF NOTE	NUMBER OF CASES INCLUDED SUBSEQUENTLY APPROVED	NUMBER OF CASES WHERE PASSPORTS PASSPORTS	NUMBER OF PERSONS RECEIVING APPROVED
C-1	39	15	19
C-13	74	15	28
C-15	163	36	141
C-20	51	3	3
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TOTALS	327	69	191

3. AS OF DECEMBER 31, 1974, THE EMBASSY'S BACKLOG OF QUOTA IMMIGRANT VISA APPLICANTS ON FILE WAS 23,989 AND WAS BROKEN DOWN BY PREFERENCE CATEGORY AS FOLLOWS:

PREFERENCE CATEGORY	NUMBER OF APPLICANTS
1	66
2	
	1,621
3	347
4	2,540
5	14,406
6	2,439

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NP	2,570

TOTAL	23,989

OF THE TOTAL, 2,374 ARE CONSIDERED ACTIVE APPLICANTS ACCORDING TO THE VISA REGULATIONS, I.E., A NEW PACKET THREE OR SOME OTHER SIGNIFICANT ACTIVITY CONCERNING THE APPLICATION TOOK PLACE DURING CY 1974. ADDITIONALLY,

THE SIZE OF THE BACKLOG IS GROWING, AS SHOWN BY THE FOLLOWING:

CY	NON	FIFTH	OTHER	TOTAL	NON	FIFTH	OTHER	TOTAL
	QUOTA	PREF			QUOTA	PREF		
1972	399	901	987	2287	217	2092	970	3279
1973	411	507	745	1663	292	2579	1530	4401
1974	404	832	933	2169	365	2013	1182	3560
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TOTAL	1214	2240	2665	6119	874	6684	3682	11240

AS THE ABOVE FIGURES SHOW, OVER THE PAST THREE YEARS, THE SIZE OF THE BACKLOG HAS INCREASED BY JUST OVER 5,100 APPLICANTS, IN AN ATTEMPT TO GAIN MORE INFORMATION ABOUT WHY THE BACKLOG WAS GROWING, THE EMBASSY CONDUCTED A CANVASS OF FIFTH-PREFERENCE CASES BASED ON THE 613 PETITIONS WHICH HAD A FILING DATE OF 1973, BUT HAD NOT RESULTED IN VISA ISSUANCES. THE RESULTS OF THE CANVASS ARE GIVEN BELOW:

A. STILL INTERESTED IN IMMIGRATION/MADE NEW APPLICATIONS FOR POLISH PASSPORT.....	251
B. STILL INTERESTED IN IMMIGRATION/HAVE NOT YET APPLIED AGAIN FOR POLISH PASSPORT.....	159
C. NO REPLY TO EMBASSY'S LETTER.....	176
D. NO LONGER INTERESTED IN IMMIGRATION.....	17
E. NOW INTERESTED IN NIV ONLY.....	7
F. EMBASSY LETTER RETURNED/INCORRECT ADDRESS.....	3
TOTAL	613

ALMOST ALL OF THE APPLICANTS, WHOSE REPLIES WE RECEIVED, CONFIDENTIAL

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SAID THAT THEY HAD NOT COMPLETED THEIR INITIAL APPLICATIONS FOR IMMIGRANT VISAS, BECAUSE THEY WERE NOT ABLE TO OBTAIN EMIGRANT PASPORTS FROM THE POLISH AUTHORITIES.

4. IN THE EMBASSY'S JUDGEMENT, IT IS STILL TOO EARLY TO REACH ANY FINAL CONCLUSIONS CONCERNING THE GOP'S RESPONSIVENESS ON THE SUBJECT OF DIVIDED FAMILIES. IT IS CLEAR FROM THE RESULTS OF THE EMBASSY'S CANVASS OF FIFTH-PREFERENCE CASES THAT THE BACKLOG IS PRIMARILY THE RESULT OF A RESTRICTIVE EMIGRANT PASSPORT ISSUANCE POLICY BY THE GOP. WHILE THE CATEGORY OF APPLICANTS WHOSE NAMES HAVE BEEN IN THE BACKLOG LONGEST, E.G., FROM FIVE TO TEN YEARS, MAY HAVE A LESSER PERCENTAGE OF PERSONS NOW ANXIOUS TO IMMIGRATE TO THE U.S., THE MORE RECENT CASES HAVE A LARGER PERCENTAGE AND THE

GROWTH IN THE BACKLOG WILL MOST LIKELY CONTINUE. THE 69 CASES INVOLVING 191 PERSONS WHO HAVE BEEN ABLE TO OBTAIN PASSPORTS, PRESUMABLY BECAUSE THEY WERE INCLUDED IN ONE OF OUR REPRESENTATION LISTS, IS A STEP IN THE RIGHT DIRECTION. IN ADDITION, THERE ARE STILL FOUR NOTES FOR WHICH THE EMBASSY HAS NOT RECEIVED REPLIES FROM THE MFA. THESE OUTSTANDING NOTES INCLUDE A HIGH PERCENTAGE OF FIFTH-PREFERENCE CATEGORY CASES WHICH, AS THE FIGURES SHOW, ACCOUNT FOR A LARGE PART OF THE BACKLOG. IF THE GOP IS REASONABLY FORTHCOMING WITH REGARD TO THE FIFTH-PREFERENCE CASES, THERE IS REASON TO HOPE THAT THEY WILL BE EVEN MORE FORTHCOMING WITH REGARD TO THE OTHER IV CATEGORIES.

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